

# CRIMINAL INJURIES COMPENSATION FUND INDEPENDENT AUDITOR'S REPORT



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Members of the General Assembly  
The Honorable David H. Lillard, Jr., Treasurer

## Report on the Financial Statements

We have audited the accompanying balance sheets of the Criminal Injuries Compensation Fund, a special revenue fund of the State of Tennessee, as of June 30, 2015, and June 30, 2014, the related statements of revenues, expenditures, and changes in fund balance and revenues, expenditures, and changes in fund balance (budget and actual) for the years then ended, and the related notes to the financial statements, which collectively comprise the Criminal Injuries Compensation Fund's basic financial statements.

### *Management's Responsibility for the Financial Statements*

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

### *Auditor's Responsibility*

Our responsibility is to express an opinion on these financial statements based on our audits. We conducted our audits in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting principles used and reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

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***Opinion***

In our opinion, the financial statements referred to above present fairly, in all material respects, the financial position of the Criminal Injuries Compensation Fund of the State of Tennessee as of June 30, 2015, and June 30, 2014, and the changes in financial position and the budgetary comparison thereof for the years then ended in accordance with accounting principles generally accepted in the United States of America.

***Emphasis of Matter***

As discussed in Note A.1., the financial statements present only the Criminal Injuries Compensation Fund, a special revenue fund, and do not purport to, and do not, present fairly the financial position of the State of Tennessee as of June 30, 2015, and June 30, 2014, and the changes in its financial position and the budgetary comparison for the years then ended in accordance with accounting principles generally accepted in the United States of America. Our opinion is not modified with respect to this matter.

***Other Reporting Required by Government Auditing Standards***

In accordance with *Government Auditing Standards*, we have also issued our report dated December 22, 2015, on our consideration of the Criminal Injuries Compensation Fund's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Criminal Injuries Compensation Fund's internal control over financial reporting and compliance.



Deborah V. Loveless, CPA  
Director  
December 22, 2015

**CRIMINAL INJURIES COMPENSATION FUND  
BALANCE SHEETS  
JUNE 30, 2015 AND JUNE 30, 2014**

	<b>June 30, 2015</b>	<b>June 30, 2014</b>
<b>ASSETS</b>		
Cash	\$ 10,587,175	\$ 11,012,199
Accounts receivable	551,538	540,754
Due from federal government	4,408,000	4,937,000
<b>TOTAL ASSETS</b>	<u><u>\$ 15,546,713</u></u>	<u><u>\$ 16,489,953</u></u>
 <b>LIABILITIES AND FUND BALANCE</b>		
<b>LIABILITIES</b>		
Accounts payable	\$ 173,690	\$ 301,237
Claims liability	6,207,799	7,208,254
<b>TOTAL LIABILITIES</b>	<u><u>6,381,489</u></u>	<u><u>7,509,491</u></u>
 <b>FUND BALANCE</b>		
Committed for victims of drunk drivers (see Note B.2)	1,402,159	833,377
Committed for compensation under the Criminal Injuries Compensation Act	7,763,065	8,147,085
<b>TOTAL FUND BALANCE</b>	<u><u>9,165,224</u></u>	<u><u>8,980,462</u></u>
 <b>TOTAL LIABILITIES AND FUND BALANCE</b>	 <u><u>\$ 15,546,713</u></u>	 <u><u>\$ 16,489,953</u></u>

See accompanying Notes to the Financial Statements.

**CRIMINAL INJURIES COMPENSATION FUND  
STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES  
FOR THE YEARS ENDED JUNE 30, 2015 AND JUNE 30, 2014**

	<b>For the Year Ended June 30, 2015</b>	<b>For the Year Ended June 30, 2014</b>
<b>REVENUES</b>		
State		
Fines	\$ 6,273,466	\$ 6,305,576
Fees	2,130,431	1,973,221
Federal	4,408,000	4,937,000
Interest income	9,569	9,049
Other	342,329	368,841
<b>TOTAL REVENUES</b>	<u>13,163,795</u>	<u>13,593,687</u>
<b>EXPENDITURES</b>		
Claim payments	11,451,576	11,835,288
Victims' coalition grant	100,000	100,000
Administrative cost	1,174,126	1,142,403
<b>TOTAL EXPENDITURES</b>	<u>12,725,702</u>	<u>13,077,691</u>
<b>EXCESS OF REVENUES OVER EXPENDITURES</b>	438,093	515,996
<b>OTHER FINANCING USE</b>		
Transfer to General Fund for District Attorneys General Grant	<u>253,331</u>	<u>256,100</u>
<b>NET CHANGE IN FUND BALANCE</b>	<u>184,762</u>	<u>259,896</u>
<b>FUND BALANCE, BEGINNING OF YEAR</b>	8,980,462	8,720,566
<b>FUND BALANCE, END OF YEAR</b>	<u>\$ 9,165,224</u>	<u>\$ 8,980,462</u>

See accompanying Notes to the Financial Statements.

**CRIMINAL INJURIES COMPENSATION FUND**  
**STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES**  
**BUDGET AND ACTUAL (BUDGETARY BASIS) FOR THE YEARS ENDED JUNE 30, 2015 AND JUNE 30, 2014**

**For the Year Ended June 30, 2015**

	Original Budget	Final Budget	Actual (Budgetary Basis)
<b>REVENUES</b>			
Fines	\$8,344,500	\$8,344,500	\$6,273,466
Fees	2,603,400	2,603,400	2,130,431
Federal	4,930,000	4,930,000	4,408,000
Interest income	0	0	9,569
Other	472,100	472,100	342,329
<b>TOTAL REVENUES</b>	<u>16,350,000</u>	<u>16,350,000</u>	<u>13,163,795</u>
<b>EXPENDITURES</b>			
Claim payments	14,650,100	14,650,100	11,451,576
Victims' coalition grant	100,000	100,000	100,000
Administrative cost	1,350,000	1,350,000	1,174,126
<b>TOTAL EXPENDITURES</b>	<u>16,100,100</u>	<u>16,100,100</u>	<u>12,725,702</u>
<b>EXCESS OF REVENUES OVER EXPENDITURES</b>	249,900	249,900	438,093
<b>OTHER USES OF FINANCIAL RESOURCES</b>			
Transfer to General Fund for District Attorneys General Grant	249,900	249,900	253,331
<b>NET CHANGE IN FUND BALANCE</b>	<u>0</u>	<u>0</u>	<u>184,762</u>
<b>FUND BALANCE, BEGINNING OF YEAR</b>	8,980,462	8,980,462	8,980,462
<b>FUND BALANCE, END OF YEAR</b>	<u>\$8,980,462</u>	<u>\$8,980,462</u>	<u>\$9,165,224</u>

**For the Year Ended June 30, 2014**

	Original Budget	Final Budget	Actual (Budgetary Basis)
<b>REVENUES</b>			
Fines	\$8,344,500	\$8,344,500	\$6,305,576
Fees	2,353,400	2,353,400	1,973,221
Federal	4,930,000	4,930,000	4,937,000
Interest income	0	0	9,049
Other	472,100	472,100	368,841
<b>TOTAL REVENUES</b>	<u>16,100,000</u>	<u>16,100,000</u>	<u>13,593,687</u>
<b>EXPENDITURES</b>			
Claim payments	14,650,100	14,650,100	11,835,288
Victims' coalition grant	100,000	100,000	100,000
Administrative cost	1,100,000	1,100,000	1,142,403
<b>TOTAL EXPENDITURES</b>	<u>15,850,100</u>	<u>15,850,100</u>	<u>13,077,691</u>
<b>EXCESS OF REVENUES OVER EXPENDITURES</b>	249,900	249,900	515,996
<b>OTHER USES OF FINANCIAL RESOURCES</b>			
Transfer to General Fund for District Attorneys General Grant	249,900	249,900	256,100
<b>NET CHANGE IN FUND BALANCE</b>	<u>0</u>	<u>0</u>	<u>259,896</u>
<b>FUND BALANCE, BEGINNING OF YEAR</b>	8,720,566	8,720,566	8,720,566
<b>FUND BALANCE, END OF YEAR</b>	<u>\$8,720,566</u>	<u>\$8,720,566</u>	<u>\$8,980,462</u>

See accompanying Notes to the Financial Statements.

**A. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

- 1. Reporting Entity** - The Criminal Injuries Compensation Fund (CICF) is part of the primary government and has been included in the *Tennessee Comprehensive Annual Financial Report* as a special revenue fund. The Criminal Injuries Compensation Program is funded through fines assessed in courts against certain criminal defendants upon conviction, fees levied against parolees and probationers, proceeds from bond forfeitures in felony cases, donations from individuals serving as jurors, interest income and a federal grant. Payments made under the CIC program are intended to defray the costs of medical services, loss of earnings, burial costs, and other pecuniary losses to either the victim of a crime or to the dependents of deceased victims.
  
- 2. Measurement Focus and Basis of Accounting** - The accompanying financial statements have been prepared in accordance with generally accepted accounting principles as prescribed by the Governmental Accounting Standards Board (GASB) using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recorded when they become both measurable and available, and expenditures are recognized at the time the fund liabilities are incurred. For revenue recognition purposes, fines and bond forfeitures are considered to be available if received in the first sixty days of the new fiscal year. Federal grants, departmental services, and interest associated with the current fiscal year are all considered to be available if received in six months. All other revenue items are considered to be measurable and available only when cash is received by the Criminal Injuries Compensation Fund.

Generally, the CICF receives both restricted and committed resources. Restricted funds are those that are restricted for specific purposes stipulated by external resource providers, constitutionally, or through enabling legislation. Committed funds can only be used for specific purposes as a result of constraints imposed by the Tennessee General Assembly—the fund's highest level of decision-making authority. Committed amounts cannot be used for any other purpose unless the Tennessee General Assembly removes those constraints by taking the same type of action (i.e., legislation). When both the restricted and other fund balance resources are available for use, it is the policy for the fund to use the restricted resources first, followed by the committed amounts.

- 3. Cash** - The Criminal Injuries Compensation Fund does not maintain its own bank accounts but utilizes the State Pooled Investment Fund for its operating cash needs. The State Pooled Investment Fund is authorized by state statute to invest funds in accordance with policy guidelines approved by the Funding Board of the State of Tennessee. The current resolution of that board gives the Treasurer authority to invest in collateralized certificates of deposit in authorized state depositories, prime commercial paper, prime bankers' acceptances, certain repurchase agreements, and various U.S. Treasury and Agency obligations. The State Pooled Investment Fund is also authorized to enter into securities lending agreements in which U.S. Government Securities may be loaned for a fee. The loaned securities are transferred to the borrower by the custodial agent upon simultaneous receipt of collateral securities. The State Pooled Investment Fund is not rated by a nationally recognized statistical ratings agency. The investment policy and required risk disclosures relative to the State Pooled Investment Fund are presented on pages 114-121 of this report.
  
- 4. Budgetary Process** - Legislation requires that annual budgets be adopted for special revenue funds. The proposed CICF budget is included in the budget proposal presented by the Governor to the General Assembly at the beginning of each annual legislative session. The CICF annual budget is prepared on the modified accrual basis of accounting. Budgetary control is maintained at the departmental level. Budget revisions during the year, reflecting program changes or administrative intradepartmental transfers, may be affected with certain executive and legislative branch approval. Only the legislature may transfer appropriations between departments.

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**B. OTHER ACCOUNTING DISCLOSURES**

1. **Due from Federal Government** - The receivable shown on the Balance Sheets as due from federal government includes funds for a grant awarded to the CICF under the Victims of Crime Act Formula Grant Program by the Department of Justice, Office of Justice Programs.
2. **Committed Fund Balance** - A portion of the fund balance has been committed for the Victims of Drunk Drivers Compensation Fund (VDDC) which is included in the Criminal Injuries Compensation Fund. A requirement of the CICF and VDDC combination is that a reserve be established annually for an amount equal to three times the awards paid for VDDC during the prior fiscal year. *Chapter 761 of the Public Acts of 1992* discusses the fund combination as well as the VDDC reserve requirement.
3. **Transfer to General Fund** - In accordance with the section 41, item 16 of Public Chapter 1029, of the 107<sup>th</sup> General Assembly of the State of Tennessee, a grant was awarded to the District Attorneys General for domestic violence prevention and drug enforcement activities from the CICF.